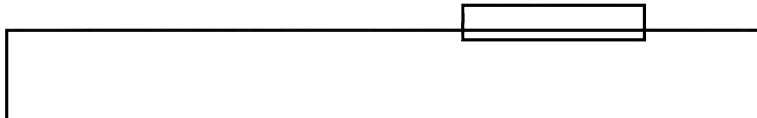


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IRAC-M-13

11 November 1975

INTELLIGENCE RESOURCES ADVISORY COMMITTEE

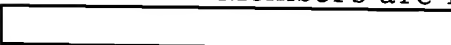
MEMORANDUM FOR THE INTELLIGENCE RESOURCES ADVISORY
COMMITTEE

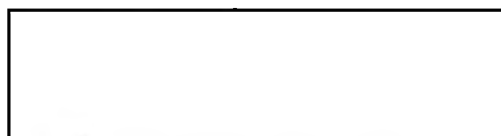
SUBJECT: Draft Minutes of the 11 November 1975
IRAC Meeting

1. The attached draft minutes of the 11 November 1975
Intelligence Resources Advisory Committee meeting are submitted
herewith for IRAC consideration.

IRAC ACTION REQUESTED

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2. IRAC Members are requested to advise the Secretariat
 by close of business 4 December 1975
of their approval or comments on the attached minutes.



Executive Secretary

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Attachment

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11 November 1975

INTELLIGENCE RESOURCES ADVISORY COMMITTEE

Minutes of
Thirteenth Meeting
Intelligence Resources Advisory Committee
DCI Conference Room (7D64)
Central Intelligence Agency, at 1400 hours, 11 November 1975

Director of Central Intelligence
Mr. W. E. Colby
Presiding

MEMBERS PRESENT

Mr. William McAfee, acting for Director of Intelligence and Research,
Department of State
Dr. Albert C. Hall, Assistant Secretary of Defense (Intelligence),
Department of Defense
Mr. John D. Iams, acting for Deputy Director of Central Intelligence
Mr. Donald G. Ogilvie, Associate Director for National Security
and International Affairs, Office of Management and Budget

OBSERVERS PRESENT

Mr. Richard Ober, Director for Intelligence Coordination, National
Security Council Staff
Lieutenant General Eugene F. Tighe, Jr., USAF, acting for
Director, Defense Intelligence Agency
Lieutenant General Lew Allen, Jr., USAF, Director National Security
Agency

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ALSO PRESENT

Department of State

Mr. Richard E. Curl

Office of the Assistant Secretary of Defense (Intelligence)

Mr. John Slack

Central Intelligence Agency

Miss Helene Boatner

Office of Management and Budget

Mr. David Sitrin

Mr. Arnold E. Donahue

Defense Intelligence Agency

National Security Agency

Office of the Under Secretary of the Air Force

Dr. Charles W. Cook

Mr. Jimmie D. Hill

Office of the Under Secretary of the Navy

Mr. Douglas Cummins

Mr. Alton B. Grimes

Intelligence Community Staff

Mr. E. H. Knoche

*

*Part of Meeting

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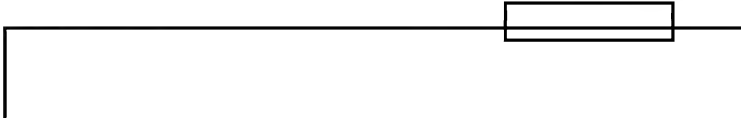
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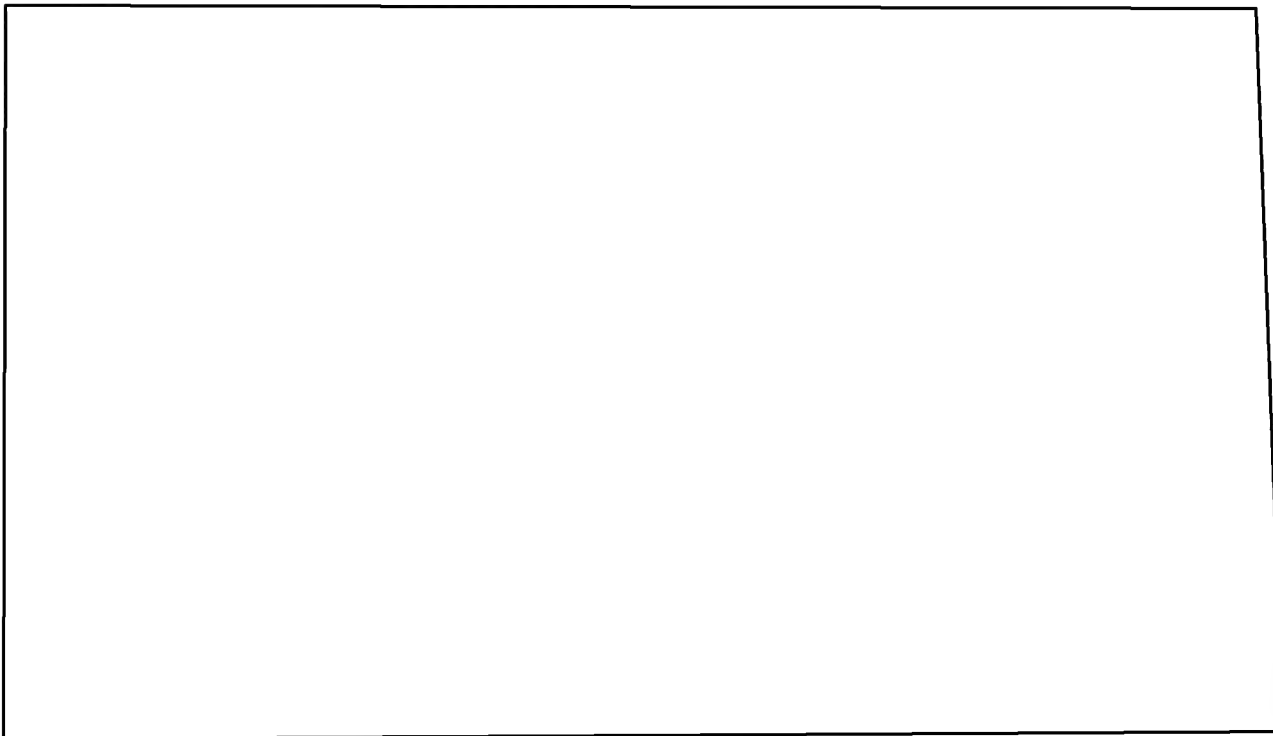
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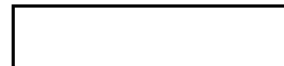
Before addressing the specific agenda items Mr. Colby invited [redacted] of the Intelligence Community Staff to provide a brief overview of the FY-77 budget which he said would set the stage for subsequent IRAC discussion. [redacted] noted that the budget figures being presented could change as a result of Congressional action. The figures he presented, however, assumed a FY-76 budget level without final knowledge of the outcome of the forthcoming House-Senate Budget Conference.

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OVERVIEW
FY-77 BUDGET DEVELOPMENT
As of: 11 November 1975
(\$ in Millions)



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It was agreed that the IRAC Working Group address this matter.

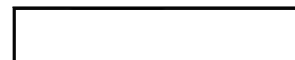
Mr. Ogilvie highlighted some other problem areas in relation to the House Appropriations Committee review of the budget:

a.) Concern was expressed about the disparity in size of Air Force intelligence. Mr. Ogilvie suggested that this subject be addressed by the Intelligence Community Staff.

b.) He said that the House Appropriations Committee asked to be briefed on a number of SIGINT studies. General Allen cautioned that many of these studies were incomplete or had not resulted in any decisions or conclusions by the policymakers and as such may not be appropriate for review by Congress. Mr. Ogilvie agreed that studies which were not completed may not have to be provided, but cautioned against denying information on completed studies. Dr. Hall noted that studies may provide only one side of an issue, but that final decision may be based on other and broader viewpoints. General Allen suggested that it would be more practicable to prepare a briefing for the Appropriations Committee on any given issue rather than providing individual studies. Mr. Ogilvie agreed this might be feasible and this concept should be discussed with the Staff as a possible alternative.

c.) The Appropriations Committee Staff also was concerned with the inadequacy of the reporting on reprogramming actions. Mr. Ogilvie suggested that the IRAC Working Group look at this matter with a view toward developing a consistent approach. The IRAC agreed.

d.) Mr. Ogilvie explained that because of the unique process of the Intelligence Community budget the OMB was faced with handling the budgetary appeals. He suggested that the OMB was not in the best position to perform this function and that this may be a matter for the IRAC Principals to address. It was agreed that the Intelligence Community Staff would prepare an outline on how to approach this problem for consideration by the IRAC.



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3. Defense - Intelligence Review
Schedule

Mr. Ogilvie circulated a modified schedule for submitting the intelligence budget as follows:

Nov. 13	-	OMB Review on Defense
Nov. 15	-	OMB Review on Intelligence
Nov. 21	-	President-OMB Review of Defense and Intelligence (Presidential determination communicated to agencies.)
Nov. 29- Dec. 8	-	President not Available
Dec. 11/12	-	Presidential appeal session with agency heads and OMB (if needed).
Dec. 17	-	All initial schedules for Defense/Intell budget to printer.
Dec. 24	-	Final Galleys

Mr. Colby said that he would provide some comments to Mr. Ogilvie for his use at the meeting with the Director, OMB. Mr. Ogilvie suggested that Mr. Colby may wish to provide a draft letter for the President which could be used with Mr. Lynn at the Saturday meeting.

4. FY-1977 Budget Review

Briefings were provided on this subject by Mr. Slack for Defense Programs, Mr. Iams for CIAP, and Mr. McAfee for State/INR. Briefing aids are available in the USIB/IRAC Secretariat.

5. Intelligence Research and
Development Council
Status Report

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On behalf of [] [] provided a detailed briefing on the subject report which has been circulated as IRAC-D-76.2/3, 10 November 1975, limited distribution through restricted channels.

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6. KIQ/KEP

Mr. Colby said he wished to address the Key Intelligence Questions Evaluation Process noting that a test had been run last year. Since that time the structure has been readjusted and now there are some preliminary results available on the 1975 KIQs. He stressed that the data are preliminary in nature, but that they represented a start in working toward a better process. He advised that he would be writing to each program manager commenting on their inputs. He said he hoped the new process would help answer the criticism that the community spends too much time on collection and not enough on evaluating the results. He noted that the KEP results would be examined in greater detail. The community should regularize its procedures with the goal of providing a standardized foundation of data which would provide better information for decisions on where to spend money.

25X1 Mr. Colby invited [] of the Intelligence Community Staff to provide a briefing on the preliminary KEP results. [] 25X1 briefing generated considerable interest and several questions. Dr. Hall suggested that the process should provide answers on where additional effort was required or conversely where one could reduce resources. General Allen agreed it was important to determine worth versus cost, but cautioned that this determination must be carefully developed. 25X1 [] stressed that there is a very real synergism between intelligence disciplines which is not immediately decernable from the KEP data.

Adjournment: 1609 hours

[]
Executive Secretary

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SECRETARY'S NOTE

Approval of Minutes
11 August 1975 Meeting
(IRAC-M-12)

On 28 August 1975 all IRAC members telephonically approved the subject minutes. [] of NSA requested a change in his statement on page 7. A revised page reflecting this change was circulated for substitution in all copies of the reference minutes.

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